MURINAL

OPEN MEETING



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<u>MEMORANDUM</u>

Arizona Corporation Commission

DOCKETED

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TO:

THE COMMISSION

FROM: **Utilities Division**

DATE:

January 2, 2008

RE:

ARIZONA PUBLIC SERVICE COMPANY'S FUEL AUDIT IMPLEMENTATION

PLAN (DOCKET NOS. E-01345A-05-0816, E-01345A-05-0826, AND E-01345A-

05-0827)

In Docket No. E-01345A-05-0827, Staff had engaged The Liberty Consulting Group ("Liberty") to conduct an examination and audit of the management and operations of the fuel and purchased power functions at Arizona Public Service Company ("APS"), and to formulate recommendations. As a result of the audit, Liberty reached 69 conclusions and made 20 recommendations.

Commission Decision No. 69663 required APS to file within 60 days an implementation plan for each Liberty audit recommendation it accepted and a detailed explanation supporting each recommendation it did not accept. Upon review of that report, Staff was to identify the best method for monitoring APS' implementation plan and for resolving any issues in dispute. APS filed its "Fuel Audit Implementation Report" on August 27, 2007. On October 25, 2007, Staff filed its Staff Report in which Staff responded to the APS report.

APS was in general agreement with the findings of the Liberty audit and has undertaken some actions to implement the audit's recommendations. In a few cases, Staff believes that certain additional implementation activities are required. This memo addresses the outstanding issues as discussed in the October 25, 2007, Staff Report.

Staff recommends that APS be ordered to implement the following activities:

Organization, Staffing, and Controls

- 1. In its procedures for acceptance of offers for gas supply, APS should incorporate a provision that would call for periodic reviews of in-bounds transactions to verify that their departure from an identified benchmark (e.g. median prices) is random, and not preponderantly in a direction that would suggest lost value to the utility. These periodic reviews need not be as frequent as the weekly baseline reviews planned by APS.
- APS should permit access to its Board of Directors in any future audit or prudence 2. review conducted by Staff, as appropriate.

Fuel Management

- 3. APS should provide the management summary report documenting the changes made for handling information on coal weights at the Cholla Station. Further, APS should provide the cost/benefit analysis conducted on the existing process at Four Corners that resulted in the determination that changes in processes at this station were not necessary.
- 4. APS should file a report detailing its analysis of natural gas purchasing and management under El Paso Natural Gas' revised rate structure by the third quarter of 2008.

Hedging and Risk Management

- 5. APS should provide Commission Staff with a report on meetings with customer group representatives regarding the hedging program and customer preferences, and should, after consultation with Staff, identify proposed means for addressing issues or concerns raised by those meetings.
- 6. APS should report to Commission Staff when the transfer of its non-utility gas and power commodity positions to Morgan Stanley has been completed. APS should also report quarterly on continued close-out actions, schedule for completing the remainder of those actions, and any changes to its plan or schedule for final close-out.

Plant Operations

- 7. APS should conduct reserve level analyses with both 50/50 and 90/10 load forecasts, incorporate the constraints of the Phoenix Load Pocket into those analyses via a two-area calculation, and provide to Commission Staff an analysis demonstrating that the ultimate approach and load forecast used by APS for determination of its overall reserve level and transmission capability into the Phoenix Load Pocket is adequate.
- 8. APS should submit to Commission Staff its plans to reach the six-year average forced outage rates stated in Managerial Policy O-11, detailing what will be required for boiler component replacements, other improvements, and the anticipated benefits of each for each of its generating units listed.
- 9. APS should commission an expert and independent review of a sufficient number of APS root cause investigations and analyses of operator and maintenance errors (involving generating stations) to verify that the conduct of the analyses has been sound and effective, and, if not, to recommend any appropriate improvements.

Purchased Power and Off-System Sales

10. APS should report on the results of its efforts to seek a means for capturing the benefits of specific opportunities for transmission optimization transactions in a means that adequately mitigates utility risk, if those opportunities are still present.

Ernest G. Johnson

Director

Utilities Division

EGJ:BEK:lhm\KT

ORIGINATOR: Barbara Keene

1	BEFORE THE ARIZONA CORPORATION COMMISSION		
2	MIKE GLEASON Chairman WILLIAM A. MUNDELL		
4	Commissioner JEFF HATCH-MILLER		
5	Commissioner KRISTIN K. MAYES		
6	Commissioner GARY PIERCE Commissioner		
7	Commissioner		
8 9	IN THE MATTER OF ARIZONA PUBLIC DOCKET NOS. E-01345A-05-0816 SERVICE COMPANY'S FUEL AUDIT E-01345A-05-0826 IMPLEMENTATION PLAN E-01345A-05-0827		
10	DECISION NO.		
11	ORDER		
12			
13			
14 15	Open Meeting January 15 and 16, 2008 Phoenix, Arizona		
16	BY THE COMMISSION:		
17	FINDINGS OF FACT		
18	Arizona Public Service Company ("APS") is certificated to provide electric service.		
19	as a public service corporation in the State of Arizona.		
20	2. In Docket No. E-01345A-05-0827, Staff had engaged The Liberty Consulting		
21	Group ("Liberty") to conduct an examination and audit of the management and operations of the		
22	fuel and purchased power functions at APS, and to formulate recommendations. As a result of the		
23	audit, Liberty reached 69 conclusions and made 20 recommendations.		
24	3. Commission Decision No. 69663 required APS to file within 60 days ar		
25	implementation plan for each Liberty audit recommendation it accepted and a detailed explanation		
26	supporting each recommendation it did not accept. Upon review of that report, Staff was to		
27	identify the best method for monitoring APS' implementation plan and for resolving any issues in		
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dispute. APS filed its "Fuel Audit Implementation Report" on August 27, 2007. On October 25, 2007, Staff filed its Staff Report in which Staff responded to the APS report.

- 4. APS was in general agreement with the findings of the Liberty audit and has undertaken some actions to implement the audit's recommendations. In a few cases, Staff believes that certain additional implementation activities are required. This document addresses the outstanding issues as discussed in the October 25, 2007, Staff Report.
 - 5. Staff has recommended that APS be ordered to implement the following activities:
 - In its procedures for acceptance of offers for gas supply, APS should incorporate a provision that would call for periodic reviews of in-bounds transactions to verify that their departure from an identified benchmark (e.g. median prices) is random, and not preponderantly in a direction that would suggest lost value to the utility. These periodic reviews need not be as frequent as the weekly baseline reviews planned by APS.
 - APS should permit access to its Board of Directors in any future audit or prudence review conducted by Staff, as appropriate.
 - APS should provide the management summary report documenting the changes made for handling information on coal weights at the Cholla Station. Further, APS should provide the cost/benefit analysis conducted on the existing process at Four Corners that resulted in the determination that changes in processes at this station were not necessary.
 - APS should file a report detailing its analysis of natural gas purchasing and management under El Paso Natural Gas' revised rate structure by the third quarter of 2008.
 - APS should provide Commission Staff with a report on meetings with customer group representatives regarding the hedging program and customer preferences, and should, after consultation with Staff, identify proposed means for addressing issues or concerns raised by those meetings.
 - APS should report to Commission Staff when the transfer of its non-utility gas and power commodity positions to Morgan Stanley has been completed. APS should also report quarterly on continued close-out actions, schedule for completing the remainder of those actions, and any changes to its plan or schedule for final close-out.
 - APS should conduct reserve level analyses with both 50/50 and 90/10 load forecasts, incorporate the constraints of the Phoenix Load Pocket into those analyses via a two-area calculation, and provide to Commission Staff an analysis demonstrating that the ultimate approach and load forecast used by

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APS for determination of its overall reserve level and transmission capability into the Phoenix Load Pocket is adequate.

- APS should submit to Commission Staff its plans to reach the six-year average forced outage rates stated in Managerial Policy O-11, detailing what will be required for boiler component replacements, other improvements, and the anticipated benefits of each for each of its generating units listed.
- APS should commission an expert and independent review of a sufficient number of APS root cause investigations and analyses of operator and maintenance errors (involving generating stations) to verify that the conduct of the analyses has been sound and effective, and, if not, to recommend any appropriate improvements.
- APS should report on the results of its efforts to seek a means for capturing the benefits of specific opportunities for transmission optimization transactions in a means that adequately mitigates utility risk, if those opportunities are still present.

CONCLUSIONS OF LAW

- 1. Arizona Public Service Company is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona Constitution.
 - 2. The Commission has jurisdiction over Arizona Public Service Company.
- 3. The Commission, having reviewed Staff's Memorandum dated January 2, 2008, concludes that it is in the public interest to approve Staff's recommendation.

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	Page 4	D	ocket Nos. E-01345A-0	05-0816, et al.
1		<u>ORDER</u>		
2	IT IS THEREFORE ORDERED that Arizona Public Service Company shall implement th			l implement the
3	activities listed in Finding of Fact No. 5.			
4	IT IS FURTHER ORDERED that this Decision shall become effective immediately.			ediately.
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6	BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION			
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8	CHAIRMAN	Co	OMMISSIONER	
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11	COMMISSIONER	COMMISSIONER	COMM	ISSIONER
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13		IN WITNESS WHER Executive Director of t	EOF, I DEAN S. MII he Arizona Corporation	
14		have hereunto, set my	hand and caused the	official seal of
15		this Commission to be Phoenix, thisd	affixed at the Capitol, ay of	in the City of 2008.
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18		DEAN S. MILLER		
19		Interim Executive Direct	ctor	

DISSENT:

DISSENT:

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1	SERVICE LIST FOR: Arizona Public Service Company			
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27		요즘 이 사람이 얼룩하셨다면 되었다.		
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Decision No.

Docket Nos. E-01345A-05-0816, et al.